

**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515**

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May 1, 1998

Michael A. Friedman, M.D.  
Lead Deputy Commissioner  
United States Food and Drug Administration  
Mail Code HF-28  
Room 14-71  
Parklawn Building  
5600 Fishers Lane  
Rockville, Maryland 20857

Dear Dr. Friedman:

As the Agency proceeds with the implementation of the Food and Drug Administration Modernization Act of 1997 (FDAMA), we thought it was important to clarify our intent in enacting Section 112, the fast track section. This is not a codification of the Agency's existing regulations, such as those covering accelerated approval; it also represents important new authority for the Agency,

In the past, FDA has demonstrated great flexibility in approving drugs to treat certain serious or life-threatening diseases such as AIDS and cancer. Section 112 was intentionally drafted to enable the Agency to use the same level of flexibility in all cases of serious or life-threatening conditions and where there is the potential to address an unmet medical need.

It creates a new mechanism that can be used by the FDA to address those products that to date have not been eligible for accelerated approval under Subpart E or Subpart H of your regulations. We intentionally included the reference to evidence from clinical endpoints to make clear that drugs are eligible for the fast track approach even if they were not evaluated on the basis of surrogate endpoints or measurements of mortality, and specifically if FDA might not view them as eligible under Subpart E or H.

In addition, we reminded the Agency that the evidence of efficacy for fast track drugs need not meet the Agency's "ordinary" standards for approval. Instead, as our report language makes clear, where 'the evidence of a drug's effect on a clinical endpoint strongly suggest effectiveness, but is not sufficiently conclusive to warrant ordinary approval,' the Agency is authorized to approve a drug as a fast track product. If FDA believes further confirmation of efficacy is needed, it may require post-approval studies so that ultimate clinical benefit can be verified on the same post-approval basis as for accelerated approval products. This provision also

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authorizes FDA to remove **the** product from the **market** through an accelerated withdrawal **procedure** if **clinical** effectiveness **cannot be confirmed post-approval**.

**Our goal was clear:** for serious or **life-threatening** conditions where **no** alternative **exists**, where **safety** is not an issue, **and** where there is **a strong** suggestion of **efficacy**, **we** want **FDA to give** patients **with serious medical needs access to** products they need and **desire**. We believe **the** fast track authority **can** accomplish that **goal**. We look **forward** to **seeing** the Agency **proceed with implementation of this** important new authority,



Jim Greenwood

Sincerely,



Mike Bilirakis



Richard Burr